HEALTH AND WELLBEING BOARD

8 March 2016

Title: Transforming Care Partnership	
Report of the Strategic Director for Service Development and Integration	
Open Report	For Information
Wards Affected: ALL	Key Decision: NO
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Sponsor:

Disabilities

Anne Bristow, Strategic Director for Service Development and Integration

Summary:

This is a report updating the board on the developments of the newly formed Barking and Dagenham, Havering and Redbridge Transforming Care Partnership (BHR TCP) for young people and adults with learning disabilities and/or autism including those with a mental health condition.

The BHR TCP is a partnership with membership from the three Local Authorities, Clinical Commissioning Groups (CCG), Specialist Commissioning (NHS England) and North East London NHS Foundation Trust (NELFT).

In October 2015, NHS England (NHSE), the Association of Directors of Adult Social Services (ADASS) and the Local Government Association announced a national plan called *'Building the Right Support'*. The programme is an extension of the Winterbourne View programme and aims to ensure that more people are supported in the community rather than in placements in institutional settings, namely Assessment and Treatment Units (ATUs), within the next 4 years.

In order to achieve this outcome, a number of actions have been set out for each TCP to deliver within a timeframe. This includes:

- Mobilisation: BHR TCP will need to have a solid foundation upon which to base its transformation with strong leadership and sound governance.
- Developing a vision: BHR TCP will need to develop a shared vision of how the service will change across the new TCP geographical area.
- Implementation: BHR TCP will need to clearly set out how it will deliver the outcomes of the vision and identify the resources it will need to ensure success.

BHR TCP is required to submit its vision and work plan by 11 April 2016. The submission is required to include consultation with stakeholders and approval of the vision and plan by all of the relevant Health & Wellbeing Boards (HWBB) across Barking and Dagenham, Havering and Redbridge. The BHR TCP has begun to shape the vision in preparation for 11 April submission. This report provides an outline of the initial vision for the TCP programme and the steps that will be taken to consult with stakeholders and groups over the next 6 weeks.

As the final submission date is before the next Health and Wellbeing Board, the report asks to delegate authority to the Accountable Officer for BHR Clinical Commissioning Groups and the Strategic Director for Service Development and Integration for the local authority to finalise the plan before submission. The final TCP plan will be presented to the HWBB in April 2016.

The report will be accompanied by a presentation at the March Health and Wellbeing Board meeting outlining the initial vision and priorities for the BHR TCP transformation plan in more detail.

Recommendation(s)

Members of the Board are recommended to:

- (i) Note the progress that has been made in developing the BHR Transforming Care Partnership vision to date.
- (ii) Discuss and agree the proposed actions and consultation activity that will be undertaken to finalise the vision and plan before 11 April 2016.
- (iii) Delegate authority to the Strategic Director for Service Development and Integration (LBBD) and the Accountable Officer (BHR CCGs) to sign off the final submission before the 11 April 2016 deadline.

Reason(s)

The Transforming Care Partnership is an extension of the good work that has already been undertaken in the Borough to improve the care and support available for service users with a learning disability and/or autism who display behaviour that challenges, including those with a mental health condition.

The scope and potential implications of delivering the BHR TCP will require commitment from all partners.

1. Introduction & Background

1.1 In October 2015, NHS England, the Association of Directors of Adult Social Services (ADASS) and the Local Government Association announced a national plan called *'Building the Right Support'*. The plan, agreed by all national partners, aims to develop community services and close inpatient facilities for people with a learning disability and/or autism who display behaviour that challenges, including those with a mental health condition. The programme is expected to achieve a closure of 40-65 % of inpatient facilities nationally within the next 4 years. *Building the Right Support* is the next step in the vision set down in the Winterbourne View

Concordat which seeks to ensure that people with learning disabilities are given the support that they need close to home.

- 1.2 Transforming Care Partnerships have been set up to achieve the aims set out in the national plan. Locally, our Transforming Care Partnership includes Barking and Dagenham, Havering and Redbridge and includes the three local authorities, CCGs and North East London NHS Foundation Trust. Each TCP is expected to produce a transformation plan by 11 April 2016 setting out how it will work together to reduce the usage of institutional settings, namely Assessment and Treatment Units (ATUs), and provide more services in the community.
- 1.3 Transforming Care Partnerships will work alongside people who have experience of using services, as well as their families/carers, clinicians, providers and other stakeholders to formulate and implement these joint transformation plans.
- 1.4 It is intended that TCPs will bring commissioners together at a scale larger than most CCGs and many local authorities. It is envisaged that these wider partnerships will enable TCPs to:
 - Build where possible on existing collaborative commissioning arrangements in place in the area (e.g. joint purchasing arrangements amongst CCGs, joint commissioning arrangements between CCGs and local authorities).
 - Develop local health economies of services for people with a learning disability and/or autism (e.g. patient flows, the provider landscape, and relationships between commissioners and providers). Where, for instance, a number of CCGs tend to use the same hospital provider for inpatient services it makes sense for those CCGs to implement change collaboratively.
 - Commission at sufficient scale to manage risk, develop commissioning expertise and commission strategically for a relatively small number of individuals whose packages of care can be very expensive.

2. Our local vision

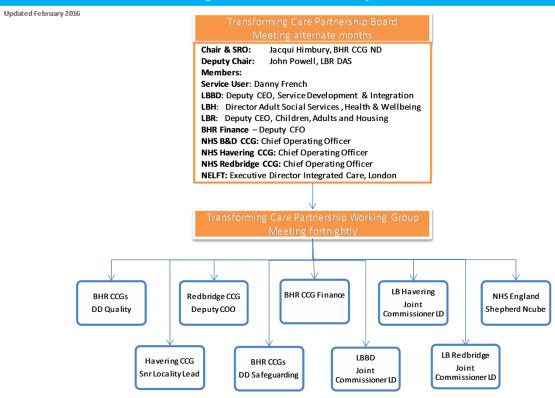
- 2.1 Over the last month, representatives from Barking and Dagenham, Havering and Redbridge have been working together to produce an initial vision for the TCP. At this stage, no resources have been committed by any of the representative organisations although partners will be expected to align existing resources to achieve the vision for this cohort of individuals.
- 2.2 Locally across BHR our vision is consistent with the national service model and is currently (subject to further stakeholder engagement to confirm exact wording):
 - "People with a learning disability and/or autism, including people with complex and challenging behaviour, can lead fulfilling and rewarding lives while being part of a community that is able to support them with dignity and respect and ensure that people's individual wellbeing is at the heart of decisions."
- 2.3 The Partnership have stated that they are committed to achieve the vision by designing and implementing care and support services that:
 - Provide support and interventions in the least restrictive manner and for the shortest time possible;

- Provide respite for families and carers that enables at home placements to be maintained with positive family relationships:
- Ensure that people who need inpatient care do not have to travel long distances to access it:
- Strengthen multi-disciplinary and multi-agency working to reduce health inequalities;
- Make better use of community provision across the three boroughs;
- Ensure that people have choice and control over their own health and care services:
- Ensure that early identification and early support is commissioned and provided;
- Enable people with learning disabilities and or autism and their family and carers to have access to the right level of information, advice and advocacy.
- 2.4 Our initial thoughts on our vision were presented to NHS England on 25 February 2016 by a panel of BHR TCP members and officers from the representative organisations. We are currently awaiting our formal feedback which will be used to inform the final transformation plan. An update will be given at the Health and Wellbeing Board meeting on 8 March 2016. The deadline for the final plan is 11 April 2016.
- 2.5 More detail on the proposed vision and priorities for the TCP transformation plan will be provided in the presentation accompanying this report at the Health and Wellbeing Board meeting.

Governance and membership

2.6 The Barking and Dagenham Havering and Redbridge Transforming Care Partnership will provide leadership on the delivery of the TCP plan and is accountable for the delivery of the programme. The Transforming Care Programme has a working group which consists of representatives from all Boroughs, CCGs and NHS England, which is described in the diagram below:

Detail of Transforming Care Partnership Board



- 2.7 Service users, carers and providers will also be invited to participate in the Board, as well as representatives from the community and voluntary sector.
- 2.8 A Project Manager is supporting the development of the transformation plan and is working closely with the TCP Board and officers within Barking and Dagenham, particularly the Integrated Commissioning Manager for learning disabilities and the Joint Commissioning Manager in children's.
- 2.9 It should be noted that the Learning Disability Partnership Board have already taken the lead in shaping the TCP vision and objectives on behalf of the Barking and Dagenham Health and Wellbeing Board and an initial discussion took place at the LDPB meeting on 2 February 2016 to inform the transformation plan. This included representatives from the carer, provider and service user forum.

Consultation

2.10 Over the next six weeks, the Chair of the TCP, Jacqui Himbury, the Project Manager and Integrated Commissioning Manager for Learning Disabilities will consult with stakeholders in Barking and Dagenham to develop the final vision and priorities of the BHR TCP transformation plan.

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- 2.11 The following groups will be consulted. The Board are asked to discuss this proposed consultation activity and comment upon whether any other groups should be consulted within the time available:
 - Learning Disability Partnership Board (including service user, carer and provider forums);
 - Mental Health Sub-Group;
 - Safeguarding Adults Board;
 - Local Safeguarding Children's Board;
 - SEND Programme Board.

3. Mandatory Implications

3.1 **Joint Strategic Needs Assessment**

The Joint Strategic Needs Assessment has a strong learning disability analysis and the detail contained in this report aligns well with the strategic recommendations of the Joint Strategic Needs Assessment. The importance and issues of suitable housing has previously been presented to the Health and Wellbeing Board. Housing solutions will be incorporated in the overall vision of the TCP.

3.2 Health and Wellbeing Strategy

The report describes priorities outlined in the strategy on service improvement that need to be provided now and in the future to enhance the lives of people with a learning disability.

3.3 Integration

The BHR TCP has representation from the local authority, the CCG and NELFT. The voluntary and community sector will also be invited to participate in the Board. The TCP will have representation from service users, carers and providers of learning disability services.